§126-207-1. General.

1.1. Purpose - The purpose of this policy is to establish an objective method for projecting an increase in net enrollment for each school district to determine the amount of funding required to fully fund the provisions of W. Va. Code §18-9A-15.


1.3. Filing Date - August 12, 2005.

1.4. Effective Date - September 11, 2005.

1.5. Repeal of former rule. - This legislative rule repeals and replaces W. Va. 126CSR207, West Virginia Board of Education Policy 8224, Six Percent Loss Cap Waiver, filed November 17, 1989 and effective December 29, 1989.


2.1. This policy applies to the West Virginia Department of Education [WVDE], Office of School Finance, and all county boards of education.


3.1. Birth data – Annual birth information for each county in the state.

3.2. Cohort survival – The percentage of students in a certain grade that advance to the next grade level.

3.3. Enrollment history – The five-year history of student (headcount) enrollment for each county school district, based upon second month enrollment.

3.4. Net enrollment – the number of pupils enrolled in special education programs, kindergarten programs and grades one to twelve, inclusive, of the public schools of the county. Net enrollment shall include adults enrolled in regular secondary vocational programs and shall include no more than one thousand such adults counted on the basis of full-time equivalency and apportioned annually to each county in proportion to the adults participating in regular secondary vocational programs in the prior year counted on the
basis of full-time equivalency. No tuition or special fees beyond that required of the regular secondary vocational student is charged for such adult students (W. Va. Code §18-9A-2).

3.5. Net enrollment adjustment factor – Five year average percentage difference between the number of students enrolled in each school district and the number of students reported in net enrollment.

3.6. Survival ratio – Percentage of students that advance from one grade level to the next.

§126-207-4. Administration.

4.1. The WVDE, Office of School Finance, on behalf of the State Superintendent of Schools (hereinafter State Superintendent), shall be responsible for administering and complying with the requirements of this policy.

§126-207-5. Projections of Net Enrollment.

5.1. There are a variety of methods available to forecast student enrollment. A method that has proven reliable over a number of years of use is the cohort survival method. This method fares well even when compared with more sophisticated methods that employ multiple regression analysis. It is this reliability and relative simplicity that has led to its recommended use by the Association of School Business Officials, International, and is the reason for adoption as the objective method employed by the WVDE for projecting net enrollment increases.

5.2. The basic concept behind cohort survival is that it is known, from historical records, what percentage of students in a cohort, or grade level, are promoted to the next grade level. This information can be used to objectively project future enrollments.

5.3. For the purpose of this policy, five years of net enrollment historical data of all students enrolled in the public schools of this state in pre-kindergarten through grade 12 will be aggregated for each school district and an average survival rate determined for each grade level to project the total net enrollment of each district for the upcoming school year.

5.4. To project pre-kindergarten enrollment, birth data from four years earlier will be used.

5.5. Due to the large increases in student enrollment certain school districts have experienced in recent years due to a substantial growth in residential housing, annual changes in housing starts will be used to modify the cohort survival percentages, determined in the preceding paragraphs, proportionally in relationship to the change in housing starts.

5.6. The survival ratios will be further modified in situations where significant changes have occurred or are about to occur in the economic climate of a particular county, such as
the start-up or shutdown of a major employer, causing a material improvement or deterioration of the job market.

§126-207-6. Computations of Required Funding.

6.1. To determine the amount of funding to request for increased enrollment, the projected net enrollment for each school district for which an increase in net enrollment is projected for the upcoming school year will be multiplied by the average state aid per pupil for that school district for the latest year for which the data is available.

6.2. To ensure that adequate funding is requested for increased enrollment, a modification factor will be determined using historical data to adjust the aggregate amount determined in the preceding step, as outlined in §§126-207-5.5. and 5.6.

6.3. The total amount determined from the above steps will be the basis for the appropriation request for increased enrollment submitted by the State Superintendent to the West Virginia Legislature and the Governor, pursuant to the provisions of W. Va. Code §11B-2-3.

§126-207-7. Distribution of Funds Appropriated

7.1. Of the total amount appropriated for increased enrollment for a particular year, sixty percent (60%) will be distributed proportionally by September 1 of each year to each district that has been projected to experience an increase in net enrollment, based on the projected enrollments.

7.2. After the actual enrollments are determined and certified by each county superintendent each year, the actual allocation of increased enrollment funds will be determined for each school district that has experienced an increase in net enrollment by multiplying the district’s actual increase in net enrollment by the same average state aid per pupil as used in the projections.

7.2.1. An adjustment will be made to the funds distributed to each school district based on the projected allocations so that the total amount allocated to each school district for the year equals the total amount of the actual allocation, as determined in the preceding step. The balance of the increased enrollment funds to which each school district is entitled will be distributed by December 31 of the year in which the increased enrollment occurred.

7.2.2. If the amount distributed to a school district during the first distribution is greater than the total amount to which a district is entitled for the year, the school district will be notified and the district will be required to refund the difference to the WVDE on or before June 30 of the fiscal year in which the excess distribution was made.

7.3. If the total amount appropriated by the Legislature for increased enrollment is not adequate to provide full funding to all school districts that experienced an increase in net
enrollment, each district’s allocation will be reduced proportionally so that the total amount allocated equals the amount appropriated.

7.3.1. In this case, the State Superintendent will submit a request for a supplemental appropriation for the year to the Governor, and the Governor, pursuant to the provisions of W. Va. Code §18-9A-15 will forward the request to the Legislature during the next legislative session.

7.4. If the amount appropriated by the Legislature for increased enrollment is greater than the amount needed to provide full funding to all of the school districts that experienced an increase in net enrollment, the balance will be either expired at the end of the fiscal year, or reappropriated for increased enrollment for the next ensuing fiscal year.


8.1. If any part of this policy is declared unconstitutional or invalid by a court of competent jurisdiction, such decision shall not affect the validity of the remaining provisions of this policy, or the policy in its entirety.